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CALIFORNIA EMERGENCY MANAGEMENT AGENCY PUBLIC SAFETY AND VICTIM SERVICES PROGRAMS

March 1, 2010

Karen Cooper, Executive Director Family Services of Tulare County 815 West Oak Visalia, CA 93291

Re: Grant Award # AT09061248

Dear Ms. Cooper:

On February 9-10, 2010, I conducted a site visit of the Child Abuse Treatment (CHAT) Program operated by Family Services of Tulare County. Thank you for your time and cooperation during the site visit. It was a pleasure meeting you and the staff who support the CHAT Program.

During the site visit, we discussed California Emergency Management Agency's requirements for the program, the goals and objectives, the in-kind match requirements, the source documentation, and the reporting requirements. As a result of the visit, I have found the project in most areas to be in compliance and functioning within the parameters established in the Grant Award Agreement. However, there were some findings (out-of-compliance) which require corrective actions. Please send me a corrective action letter by April 5, 2010 addressing the following topics.

Overall, the Administrative Review appears to be satisfactory. However, there are two administrative issues needing to be addressed:

 The Certificate of Liability Insurance (Fidelity Bond) names "California Emergency Management Agency" as the certificate holder (beneficiary) and the certificate of Liability Insurance (Fidelity Bond) has an effective date of 07/1/09 and expiration date of 07/1/10.

(Administrative Review #2 of Site Visit Report)

Actions Needed:

A) Per Recipient Handbook, Section 2161.4, change certificate holder (beneficiary) to "State of California, California Emergency Management Agency." Indicate in the corrective action letter how this will be resolved.

- B) Per Recipient Handbook, Section 2161.3, a new Certificate of Liability Insurance (Fidelity Bond) must be obtained and submitted to Cal EMA prior to the expiration date. If the insurance company allows, it may be easiest to have the policy effective and expiration dates match the beginning and end dates of the grant (October 1 September 30). Indicate in the corrective action letter how this will be resolved.
- 2. In the EEO review, two items were discovered:
 - a) There was no EEO statement in recruitment materials. I viewed a help wanted newspaper advertisement with no EEO statement.
 - b) There was no written Dissemination of EEO Plan (EEOP) and EEO Policy.

Actions Needed:

- A) The statement, "Family Services of Tulare County is an Equal Employment Opportunity Employer", will be included in all job announcements. Indicate in the corrective action letter how this will be resolved.
- **B)** A written plan of how the EEO Plan and EEO Policy will be disseminated is needed. A sample written plan is attached. Indicate in the corrective action letter how this will be resolved.

During the Programmatic Review there were two identified issues needing to be addressed:

 In reviewing the redacted therapy case files, there was nothing to show how client eligibility determination for the CHAT Program was made. I reviewed three redacted case files: one was receiving Medi-Cal; one had Blue Shield Insurance; and the third was waiting for a Victim of Crime claim number. There was no justification on why a Medi-Cal or insurance covered child was seen in the CHAT program. (Programmatic Review, Site Visit Report #1)

Action Needed: Intake forms need to be clearer as to how the agency determines whether a client is eligible for the CHAT Program. There needs to not only be a place to indicate the type of abuse or trauma, but also if the child has insurance. If a child is seen in the CHAT Program who has another form of insurance or is eligible for Medi-cal or the victim compensation program, there needs to be a place to justify why it is in the best interest of the child to be seen in the CHAT Program. Determining eligibility is a key issue; the CHAT Program is primarily for unserved children who have no insurance or underserved children who do not have access to therapy. However, if a client has insurance, but is on a waiting list or no provider is available who accepts this insurance, the client can be seen in the CHAT Program. The therapist needs to document that "although the client has X insurance, it is in the client's best interest to be seen under the CHAT Program immediately (provide reasons – waiting list, bad experience at Mental Health/etc., language issues, etc.).

While I was present on the site visit, a CHAT Program eligibility form was quickly produced. The rough draft of the document has most of the needed elements. However, I

Karen Cooper March 1, 2010 Page 3

would suggest having one solid comment area at the bottom of the form to justify seeing the child and an added area to write what abuse or trauma the child had. Indicate in the corrective action letter how this will be resolved and send a copy of the finalized eligibility form to me.

2. In reviewing the redacted therapy case files, it appeared that assessments were being done at intake and at termination, but not at 6-month intervals. The CHAT Program requires an objective measure of progress to justify/validate a decrease in symptoms and that therapeutic services are truly making a difference in a child's life. The use of accepted assessment measures in proving client progress/improvement is one way to show other funders that you have an effective program – helpful when applying for other grants. Accepted assessment tools should be utilized at least every 6-months. (Programmatic Review, Site Visit Report #1, see RFA for requirements)

Action Needed: Indicate in the corrective action letter how this will be resolved.

Please review the enclosed Site Visit Report form; sign the cover page and mail it to me at your earliest convenience. Also complete a Corrective Action Letter with the requested actions and return to me by April 5, 2010. Should you have questions, please contact me at (916) 323-7730. Once again, thank you for meeting with me.

Sincerely,

RICHARD BUNCH Program Specialist Children's Section

Enclosures:

- Site Visit Report
- EEO Checklist
- Sample Dissemination of EEO Plan (EEOP) and EEO Policy

CALIFORNIA EMERGENCY MANAGEMENT AGENCY (Cal EMA)

PROGRAM: VOCA CHAT

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3/1/2010	Acey Horsman, LMFT		
	Richard Bunch	3/1/2010 GillSA MI	ller 3/1
Date Signature of Section Chief Date	ignature of Program Specialist	Date Signature of Section	on Chief Date
		3-4-2010	

SECTION I – ADMINISTRATIVE & PROGRAMMATIC REVIEW			
	YES	<u>NO</u>	<u>N/A</u>
1. <u>OPERATIONAL DOCUMENTS</u>			
Review hard copy/verify the ability to access on line:			
The Cal EMA Recipient Handbook (R.H.)			
The Car EWA Recipient Handbook (R.H.) The Approved Grant Award Agreement		H	H
• The RFA/RFP (supersedes the requirement of the R.H.)	[V]	H	H
• The Program Guidelines (supersedes the requirement of the R.H.)	V	\vdash	\forall
Is the project familiar with Office of Management and Budget,	V	H	H
OMB Circulars which govern your organization? Circulars may be	V		
found at www.whitehouse.gov/omb/circulars.			
found at www.wintenouse.gov/omo/encurars.			
Comments:			
All Documents available or accessible.			
			7.00
2. FIDELTY BOND CERTIFICATE - COMMUNITY BASED ORGANIZ	ZATION	(CBO)&.
AMERICAN INDIAN ORGANIZATIONS ONLY		1,022,0	
Older			
Obtain copy of required Fidelity Bond Certificate? [R.H. Section	✓		
2161] Does <u>not</u> apply to state, city, or county units of government.			
Does the certificate show:		-	
Bonding company name	\checkmark	Ц	
o Bond number	\checkmark	\sqcup	
O Description of coverage	<u> </u>	Ш	
o Amount of coverage (50% of allocation)	<u> </u>	Ц	Ц
o Bond period	<u> </u>		
o Grant award number	✓		
o Form A, Employee Dishonesty	<u> </u>		\sqcup
o Form B, Forgery Coverage	~	Ц	Ц
o Is the State of California, California Emergency		\checkmark	
Management Agency named on the bond as the beneficiary?			
Comments:			
Coverage period is 7/1/2009 - 7/1/2010. Must send new Bond Certificate for the rest of	the grant	period t	pefore th
current bond expires. Names California Emergency Management Agency as beneficiar	ry. Must cl	nange.	
3. ENVIRONMENTAL IMPACT – CEQA COMPLIANCE (R.H. Section	2153)		
Described in the discount of the control of the con			
Does the project have their CEQA documentation on file? Contified Executed.	✓	H	\vdash
o Certified Exempt	~	H	
o Recipient has adopted or certified an environmental			✓
document that complies with the requirements of CEQA.			
Comments:			
Letter from City of Visalia dated 03/3/2010 certifies exemption from CEQA.			
The state of the s			

SECTION I – ADMINISTRATIVE & PROGRAMMATIC REVIEW (Continued)					
4. PROOF OF AUTHORITY (R.H. Section 1350)	YES	<u>NO</u>	N/A		
 Does the project have a written authorization/resolution on file as required by the Grant Award Agreement? *Ask for copy 	V				
Comments: In minutes of Board meeting.				_	
5. ORGANIZATIONAL CHART				_	
 Review the organizational chart. Are all budgeted positions identified? 	V				
Comments: Organizational chart obtained.				_	
 6. Cal EMA MODIFICATION (Cal EMA 2-223) Review the purpose/preparation of Grant Award Modification (Cal EMA 2-223). [R. H. Section 7500] (Instruct project staff on the procedure to obtain the most recent forms from Cal EMA website.) A modification is needed for the following: Budget changes Change in key personnel Adding/changing additional signers Change goals/objectives, or activities Address change Other Comments: Agency understands the function of the modification. 	✓				
7 DEDCONNEL DOLLOIEC				_	
 PERSONNEL POLICIES Does the project staff have access to written personnel policies as required? [R. H. Section 2130] 	√				
 Do the personnel policies include: Work hours Compensation rates including overtime and benefits Vacation, sick and other leave allowances hiring and promotional policies 	\ \ \				

SECTION I – ADMINISTRATIVE & PROGRAMMATIC REVIEW (Continued)					
 Do the personnel files include: Staff note: Complete a sample review of a personnel file job application resume performance evaluations salary rates benefits current job duties/descriptions other terms of employment Is there a current Drug Free Workplace policy statement on file signed by the employee? [R. H. Section 2152] Did the Board approve the Agency's existing personnel policy? 					
Comments: Board approval in Board minutes.					
Double Spectral III Double Tillington					
 FUNCTIONAL TIMESHEETS Does the project use functional timesheets for each grant funded position less than 1 FTE? OR Time Study Allocation plan updated within the last 2 years? [R. H. Section 11331] Are timesheets (paid staff & volunteer) signed by staff & approved by supervisor? (Review timesheets to ensure they are signed by the staff and supervisor) Comments: Viewed functional timesheets. 	V				
viewed functional timesneets.					
 DUTIES OF FINANCIAL OFFICER AND BOOKKEEPER Are the duties of the financial officer and the bookkeeper separate to ensure no one person has complete authority over a financial transaction? 					
O Name of individual who approves purchases. Individual Supervisor, Karen Cooper Executive Director Name of individual who writes checks. John Blyleven - Fiscal Officer Name of individual(s) who signs checks. Sohn Blyleven, Karen Cooper, Bod, requires two signitures. Comments: Covered in Fiscal Policy Manual, II Internal Control Policies.					

SECTION I - ADMINISTRATIVE & PROGRAMMATIC REVIEW (Con	tinued)		
10. SOURCE DOCUMENTATION-Fiscal [R. H. Section 11000]	YES	NO	<u>N/A</u>
Does the project maintain a record-keeping system which will accurately support costs claimed on Report of Expenditure and Request for Funds (Cal EMA Form 2-201)?	V		
 Does the project maintain an accurate inventory log of equipment purchased with grant funds? 	V		
Comments: Viewed ledger. Tracked items on ledger back to receipts.			
11. PROJECT EXPENDITURES			
11. I ROJECT EATENDITURES			
• Is the project's expenditure rate commensurate with the elapsed period of the grant?	√		
 Are the project's expenditures being made in accordance with the terms of the Grant Award Agreement? 	\checkmark		
 Does the project need to submit a Grant Award Modification 		\checkmark	
Request (Cal EMA Form 2-223)? • Is the project up-to-date with the submission of Cal EMA Form 2-201?	V		
Comments:			
12. MATCH REQUIREMENTS		100-101	
 Does the project have a match requirement? Is the project meeting the match requirement? Review the supporting documentation to substantiate cash or in-kind match. 	<		
Comments: Cash match from two outside foundation grants. Alcoa Foundation for Child Advocate Sposition. California Child Abuse Prevention & Intervention Treatment Funds (CAPIT) \$2	\$17,632 = 20,311 = .3	.50 FTE	: Therap
13. <u>EEO POLICY</u>			
Go over EEO checklist. (Separate document)	√		
Comments: EEO statement need on recruitment materials (newspaper help wanted ad).			
Need written plan to disseminate EEO Plan and EEO Policy. Gave sample 10A.			

GENERAL 1. PROGRAM GOALS AND OBJECTIVES • Review the goals and objectives of the program and the programmatic requirements of the Grant Award Agreement. Is the project meeting the program goals and objectives? • Does the project need to submit Cal EMA Form 2-223 to modify grant objectives? Comments: Chjective goals were lowered for the 09 grant period from what they were on the 08 grant to be more realistic. PROGRESS REPORT • Discuss and review the programmatic Progress Report requirements. Comments: 3. SOURCE DOCUMENTATION-Programmatic • Is the project maintaining a record keeping and data collection process that will accurately support the project's reported data on the Progress Report form? • Review the project's file system and data collection process. Comments: Needs to justify why insured or Medi-Cal clients qualify for CHAT services. 4. OPERATIONAL AGREEMENTS • Does the project have current Operational Agreements as required by the Grant Award Agreement? Comments: All required Operational Agreements were on file.	PROGRAM GOALS AND OBJECTIVES	SECTION I – ADMINISTRATIVE & PROGRAMMATIC REVIEW (Con-	tinued)		
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 5. PROJECT STAFF DUTIES Interview project staff and discuss their duties and the relationship to the grant. Are employees performing duties as stated in the Grant 	 PROJECT STAFF DUTIES Interview project staff and discuss their duties and the relationship to the grant. Are employees performing duties as stated in the Grant Award Agreement? 	CONTRACT OF THE CONTRACT OF TH			
• Interview project staff and discuss their duties and the relationship to the grant. Are employees performing duties as stated in the Grant	• Interview project staff and discuss their duties and the relationship to the grant. Are employees performing duties as stated in the Grant Award Agreement?	All required Operational Agreements were on file.			
to the grant. Are employees performing duties as stated in the Grant	to the grant. Are employees performing duties as stated in the Grant Award Agreement?	5. PROJECT STAFF DUTIES			
	Comments:	to the grant. Are employees performing duties as stated in the Grant	V		
Comments:		Comments:			

SUPPLEMENTAL PROGRAMMATIC REVIEW		
	YES NO N	<u>/A</u>
1. OBJECTIVE A - <u>Provide Psychotherapy Services</u>		
Does the project use licensed clinicians/therapists? If not, excredentials of the mental health staff. Discuss the type of the by the child client (how often, group, individual, PCIT, trausetc.) Discuss the supervision provided, assessment process, and progress notes. Comments: Children receive Trauma Focused CBT. Use Child Behavior	erapy received na-focused, treatment plans,]
Child Behavior Checklist at end of Treatment. Great notes. Lack of asses		
2. OBJECTIVE B - Assistance in Providing Informat Victim Compensation Services	ion on Crime	
How does the project provide clients with information and relocal Victim Witness Assistance Center for victim compensation type of information is given to clients?		
Comments: For the most part, provides the information. Should mention Objective B can equal Objective A.	n to all clients at intake and give brochures to all,	<u>then</u>
3. OBJECTIVE C - Assistance in Understanding and Child to Prepare for Participating in the Criminal J		
How does the project provide information and referral to the Witness Assistance Center for assistance, advocacy and supp		
judicial proceedings? Discuss how this is accomplished.	oort during	
	oort during	
judicial proceedings? Discuss how this is accomplished.	oort during	
judicial proceedings? Discuss how this is accomplished. Comments: 4. OBJECTIVE D – <u>Use of Volunteers</u> • Does the project use volunteers?		
judicial proceedings? Discuss how this is accomplished. Comments: 4. OBJECTIVE D – <u>Use of Volunteers</u> • Does the project use volunteers? • Have volunteers completed the required 40-he prior to child client contact? Review docume • Do volunteers complete a sign-in sheet with of	our training ntation. ate, time,	
judicial proceedings? Discuss how this is accomplished. Comments: 4. OBJECTIVE D – <u>Use of Volunteers</u> • Does the project use volunteers? • Have volunteers completed the required 40-he prior to child client contact? Review documes • Do volunteers complete a sign-in sheet with a activities and signature by the project's project designated staff? Review documentation.	our training ntation. ate, time, et director or	
Judicial proceedings? Discuss how this is accomplished. Comments: 4. OBJECTIVE D – <u>Use of Volunteers</u> • Does the project use volunteers? • Have volunteers completed the required 40-he prior to child client contact? Review documes • Do volunteers complete a sign-in sheet with a activities and signature by the project's project designated staff? Review documentation. • Have volunteers completed the required back • If the project does not use volunteers, has the received a volunteer waiver for the <u>current gr</u>	our training ntation. ate, time, et director or ground checks? project	
Judicial proceedings? Discuss how this is accomplished. Comments: Does the project use volunteers? Have volunteers completed the required 40-he prior to child client contact? Review docume. Do volunteers complete a sign-in sheet with a activities and signature by the project's project designated staff? Review documentation. Have volunteers completed the required back. If the project does not use volunteers, has the	our training ntation. ate, time, et director or ground checks? project	
Judicial proceedings? Discuss how this is accomplished. Comments: 4. OBJECTIVE D – <u>Use of Volunteers</u> • Does the project use volunteers? • Have volunteers completed the required 40-he prior to child client contact? Review documes • Do volunteers complete a sign-in sheet with a activities and signature by the project's project designated staff? Review documentation. • Have volunteers completed the required back • If the project does not use volunteers, has the received a volunteer waiver for the <u>current gr</u>	our training ntation. ate, time, et director or ground checks? project gant award	

		<u>YES</u>	NO	N/A
5.	Does the recipient have on file documentation supporting the completion of the following (inform the following are required, but do not review):			
	 Reference Checks Criminal Background Check (if staff/volunteers have 	\boxtimes		
	resided in California for less than 3 years, out-of-state criminal history checks are also required) O Department of Motor Vehicle Checks, if transporting clients	\boxtimes		
	Comments: Does not transport clients, so no DMV check needed.			
6.	Does the recipient do performance evaluations?	\boxtimes		
	How does the recipient handle negative evaluations or adverse actions on project staff? R.H. Section 11340			
	Comments: <u>Supervisors perform evaluations on a yearly basis</u> . <u>Negative evaluations are give of discipline</u> .	n objectiv	ves to im	prove. Step
7.	Current mandated OA's on file with (must have beginning & end date): • Local law enforcement • California Coalition for Youth (CCY) • Victim witness assistance center (must use Cal EMA format) • California Workforce Investment Board's State or Local Youth Council • Local hospitals • Local schools or SELPA • County social services department / mental health Comments: All required OA's were on file. Client Confidentiality			
	 Written policy regarding client confidentiality Written policy regarding the maintenance of confidential client records Client records are kept confidential per E.C. Section 1037.1 Client records are kept in a locked room or file cabinet. Comments: Client records and files are locked in a file cabinet in a locked room.			

D. ADDITIONAL COMMENTS:

ADMINISTRATIVE (document strengths, topics needing improvement, follow-up, etc.)

This site visit was very easy as the agency records overall were very organized and complete. The administrative staff was very friendly and accommodating in providing me with the information that I requested.

- All Operational Documents were available or accessible.
- The Fidelity Bond (Certificate of Liability Insurance) did not show the forgery and employee dishonesty coverage. It also was listing all Cal EMA grants on it and because of that, the amount of coverage was under the required 50% of allocation. The beneficiary named was listed as "Office of Emergency Management." The coverage period was 6/30/09 6/30/10. The majority of these items were corrected while I was still present on the site visit. The only issues remaining are: 1) The beneficiary was changed to "California Emergency Management Agency," but needs to be changed to "State of California, California Emergency Management Agency." 2) The coverage period was changed to 7/1/09 7/1/10. A new Certificate of Liability Insurance will need to be provided to Cal EMA before the current one expires. It must cover the grant period.
- CEQA Compliance: Letter from the City of Visalia dated 3/3/2010 certifies that FSTC is CEQA exempt.
- Proof of Authority is in the minutes of the Board of Directors.
- · Organizational chart was provided.
- Staff understands the role of modifications. None needed.
- Personnel Policies were complete and covered required information.
- Susan Munter, Human Resources Manager, stated that all required information is in personnel files.
- Functional timesheets are utilized by all staff.
- Duties of Financial Officer and Bookkeeper. No one person has control over a financial transaction. This is covered in the Fiscal Policy Manual, Part VI, Internal Control Policies.
- Source document are in order. I tracked two random ledger items back to receipts.
- Project expenditures are being made in accordance with grant requirements and are on track to spend all grant funds by September 30, 2010.
- Match requirements are being meet using cash match from two outside grants. \$17,632 is being used to fund a .50 FTE Child Advocate position from the Alcoa Foundation. \$20,311 is being used to fund a .35 FTE Therapist position from a California Child Abuse Prevention & Intervention Treatment Funds (CAPIT) grant.
- The majority of the EEO Checklist requirements were fine, however two issues were found: 1) I viewed a
 newspaper recruiting ad that did not have an EEO statement. All future recruitment materials or
 publications must have an EEO statement. 2) There was no written plan to disseminate the EEOP and EEO
 Policies. I provided a copy of the sample 10A. A plan to disseminate the EEOP and EEO Policies must be
 produced.
- Program Goals and Objectives are on track to be met.
- Staff understood the importance of Progress Reports.
- Programmatic source documentation for the most part is complete and in order, but the agency needs to justify why children are being seen under the CHAT Program who have Medi-Cal or other insurance. Will cover this item in more detail under Programmatic section.
- All required Operational Agreements were on file.
- All staff included in the grant were performing their duties as detailed in the Grant Award Agreement.

PROGRAMMATIC (document strengths, topics needing improvement, follow-up, etc.)

The Programmatic Review went very well. The Therapeutic staff were very friendly and accommodating in answering question and providing the information that I required for the site visit.

- Objective A: Children are receiving therapy using Trauma Focused CBT. I reviewed three redacted CHAT therapy files. The case files were very neat, typewritten, and easy to follow. At intake, the Child Behavior Checklist is utilized. Sometimes a Self Appraisal, Youth Self-Report, or Child Behavior Checklist is used at the termination of treatment. However, is appeared that appraisal tools are not being utilized in the middle of treatment to gauge improvement. It was suggested appraisal tools be used at the 6-month stage of treatment. A major issue was discovered while viewing the redacted files: Of the three files I reviewed, one had Medi-Cal, the second had Blue Shield Insurance and the third was waiting for a VOC claim number. There was no justification in the case files on why the children receiving Medi-Cal and insurance were qualified for CHAT Program services. A rough draft of a new intake eligibility form was produced while I was on the site visit. The finalized intake eligibility form should show if the child client has Medi-cal or insurance, and an explanation of why they would qualify for CHAT services. The form should also ask if the child qualifies to be referred to Victim Witness services and it should also ask what the qualifying abuse or trauma was.
- Objective B: Information and brochures are provided to clients who may be qualified for crime compensation services. I suggested the information be given to all clients for Objective B can equal Objective A.
- Objective C: Assistance is provided to clients who may need this service.
- Objective D: Volunteers are used in the shelter and office.
- Staff state reference checks and criminal background checks are completed on all new employees and volunteers. Clients are not transported, so no DMV check is required.
- Performance evaluations are completed by supervisors yearly. If there are negative evaluation areas, a
 plan is made for the employee to meet objectives of improvement. Agency also utilizes steps of
 discipline.
- All mandated OA's are on file.
- Agency has a written client confidentiality policy and maintains client records in a lock file cabinet in a locked room.